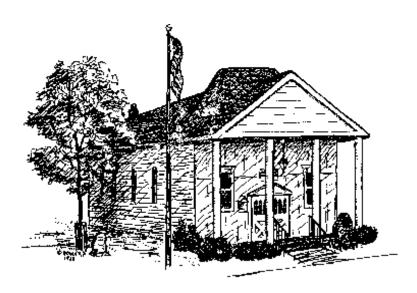
#### **AUDITING PROCEDURES REPORT**

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.						
Local Government Type:	Othor	Local Government Name: Charter Township of Brandon			County	
☐ City ☐ Township ☐ Village ☐	Other		-		Oaklar	
Audit Date December 31, 2003	Opinion Da April 16, 20			ate Accountant R lay 21, 2004	eport Submit	tted To State
Ne have audited the financial statements with the Statements of the Governmenta Counties and Local Units of Government	of this loca I Accountin	l unit of government and render g Standards Board (GASB) ar	red an op	inion on financial		
We affirm that:  1. We have complied with the <i>Bulletin for</i> 2. We are certified public accountants r			t in Michi	gan as revised.		
Ne further affirm the following. "Yes" resand recommendations.	ponses hav	re been disclosed in the financia	al statem	ents, including the	e notes, or in	the report of com
yes on 2. There are accumuly yes on 3. There are instance order issued unit has order issued unit hole [MCL 129.91] or long yes on 6. The local unit has (normal costs) in normal cost requior yes on 8. The local unit use	nt units/fun- ulated defici- ces of non-co- violated the- er the Emer ds deposits. P.A. 55 of 1 is been delin- violated the- the current frement, no- es credit car	ds/agencies of the local unit are its in one or more of this unit's usompliance with the Uniform Acte conditions of either an order is regency Municipal Loan Act. //investments which do not com 982, as amended [MCL 38.113] aquent in distributing tax revenue Constitutional requirement (Are year. If the plan is more than contributions are due (paid durids and has not adopted an appet an investment policy as required.	nreserve scounting sued und ply with s 32]) ues that v rticle 9, So 100% fu ring the y blicable po	d fund balances/r and Budgeting A ler the Municipal F statutory requirem were collected for ection 24) to fund unded and the over ear). olicy as required by	etained earnict (P.A. 2 of inance Act of ents. (P.A. 2) another taxing current year earfunding creaty P.A. 266 of the ents. (P.A. 266 of the ents)	ings (P.A. 275 of 1 1968, as amende r its requirements, 0 of 1943, as ame ng unit. earned pension be edits are more tha
We have enclosed the following:				Enclosed	To Be Forward	
The letter of comments and recommend	ations.			$\boxtimes$		
Reports on individual federal assistance	programs (	program audits).				
Single Audit Reports (ASLGU).						
Certified Public Accountant (Firm Name)	: PL	ANTE & MORAN	I, PLL	_C		
Street Address 27400 Northwestern Hwy.		City Sout	hfield		State MI	ZIP 48034
Accountant Signature  Alente & Moran, PLLO						

# Charter Township of Brandon Oakland County, Michigan

# Financial Report with Additional Information December 31, 2003



**BRANDON TOWNSHIP HALL** 

**ORTONVILLE, MICHIGAN** 



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plante moran

#### Plante & Moran, PLLC



27400 Northwestern Highway P.O. Box 307 Southfield, MI 48037-0307 Tel: 248.352.2500 Fax: 248.352.0018

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#### Independent Auditor's Report

To the Board of Trustees Charter Township of Brandon Oakland County, Michigan

We have audited the accompanying general purpose financial statements of the Charter Township of Brandon as of December 31, 2003 and for the year then ended, as listed in the table of contents. These general purpose financial statements are the responsibility of the Charter Township of Brandon's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The general purpose financial statements referred to above do not include the General Fixed Assets Account Group, which should be included to conform with accounting principles generally accepted in the United States of America. The amounts for either the Charter Township of Brandon or its component unit that should be recorded in the General Fixed Assets Account Group are not known.

In our opinion, except for the effect on the financial statements of the omission as described in the preceding paragraph, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Charter Township of Brandon as of December 31, 2003 and the results of its operations for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Plante & Moran, PLLC

April 16, 2004



#### Combined Balance Sheet All Fund Types, Account Group, and Component Unit December 31, 2003

Assets	General Fund	Special Revenue Funds	Debt Service Funds	Trust and Agency Fund	General Long-term Debt Account Group	Component Unit - Fire Authority
Cash and investments (Note 2)	\$ 1,899,403	\$ 1,159,559	\$ 133,521	\$ 4,678,899	\$ -	\$ 2,317,092
Receivables:	<b>,</b> ,,,,,,,,,	+ 1,111,111	,,	+ 1,,	•	<b>,</b> _,_,_,_
Taxes	240,526	661,455	120,269	_	_	1,002,855
Special assessments		-	60,205	_	_	-
Due from other governmental units	198,632	_	-	2,340	_	_
Due from other funds (Note 3)	228,260	577,761	105,043	_,	_	_
Due from primary government		-	-	_	_	920,211
Prepaid expenses and other	_	191	_	_	_	-
Amount available in Debt Service Fund Amount to be provided for retirement	-	-	-	-	133,521	-
of general long-term debt					3,483,308	33,605
Total assets	<u>\$ 2,566,821</u>	\$ 2,398,966	\$ 419,038	\$ 4,681,239	\$ 3,616,829	\$ 4,273,763
Liabilities and Fund Equity						
Liabilities						
Accounts payable	\$ 83.270	\$ 167,891	\$ -	\$ -	\$ -	\$ 116,784
Due to other governmental units	-	-	-	2,684,711	-	-
Due to other funds	_	_	_	911,064	_	-
Due to component unit	_	_	_	920,211	_	_
Accrued and other liabilities	681	_	_	165,253	_	134
Deferred revenue	450,624	1,267,161	285,517	_	_	1,923,065
Long-term debt (Note 4)					3,616,829	33,605
Total liabilities	534,575	1,435,052	285,517	4,681,239	3,616,829	2,073,588
<b>Fund Equity</b> - Fund balances - Unreserved Designated for subsequent year's						
expenditures	555,358	313,953	_	-	_	1,084,145
Designated for future Township projects	1,065,592	26,230	-	-	_	, , , <u>-</u>
Designated for ambulance operations	· · · · ·	_	_	_	_	180,308
Designated for public relations	_	_	_	_	_	10,495
Undesignated	411,296	623,731	133,521			925,227
Total fund equity	2,032,246	963,914	133,521			2,200,175
Total liabilities and						
fund equity	\$ 2,566,821	\$ 2,398,966	\$ 419,038	\$ 4,681,239	\$ 3,616,829	\$ 4,273,763

#### Combined Statement of Revenue, Expenditures, and Changes in Fund Balances All Governmental Fund Types and Component Unit Year Ended December 31, 2003

		Special		Component
	General	Revenue	Debt Service	Unit - Fire
	Fund	Funds	Funds	Authority
Revenue				
Property taxes	\$ 452,918	\$ 1,203,526	\$ 227,920	\$ 1,971,823
Licenses and permits	137,693	3,425	-	-
Federal sources	44,706	-	-	-
State sources	1,113,448	-	-	-
Grants and donations	500	16,500	-	-
Charges for services	7,175	335,344	-	-
Fines and forfeitures	-	24,108	-	-
Interest and rent	80,590	29,326	3,960	51,500
Other	225,518	30,152	12,026	178,446
Total revenue	2,062,548	1,642,381	243,906	2,201,769
Other Financing Sources - Operating transfers in		30,000		
Total revenue and other financing sources	2,062,548	1,672,381	243,906	2,201,769
Expenditures				
General government	1,101,193	-	-	-
Public safety	262,378	1,407,904	-	1,765,847
Public works	316,170	16,718	-	-
Health and welfare	197,134	-	-	-
Recreation and cultural	121,479	310,563	-	-
Debt service	-	-	314,877	-
Capital outlay	-	-	-	101,684
Other expenditures		21,332		
Total expenditures	1,998,354	1,756,517	314,877	1,867,531
Other Financing Uses - Operating transfers out	30,000			
Total expenditures and other financing uses	2,028,354	1,756,517	314,877	1,867,531
Excess of Revenue and Other Financing Sources Ove (Under) Expenditures and Other Financing Uses	r 34,194	(84,136)	(70,971)	334,238
Fund Balances - January 1, 2003	1,993,815	1,048,050	208,729	1,865,937
Residual Equity Transfer	4,237		(4,237)	
Fund Balances - December 31, 2003	\$2,032,246	\$ 963,914	\$ 133,521	\$2,200,175



# Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual General and Special Revenue Fund Types Year Ended December 31, 2003

	General Fund			Special Revenue Funds			
			Variance			Variance	
			Favorable			Favorable	
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	
Revenue							
Property taxes	\$ 436,792	\$ 452,918	\$ 16,126	\$ 1,132,018	\$ 1,203,526	\$ 71,508	
Licenses and permits	75,097	137,693	62,596	1,800	3,425	1,625	
Federal sources	47,577	44,706	(2,871)		-	-	
State revenue sharing	1,233,640	1,113,448	(120,192)	-	-	-	
Grants and donations	-	500	500	16,500	16,500	-	
Charges for services	6,425	7,175	750	304,675	335,344	30,669	
Fines and forfeitures	-	-	-	12,000	24,108	12,108	
Interest and rent	70,000	80,590	10,590	16,200	29,326	13,126	
Other	106,709	225,518	118,809	30,500	30,152	(348)	
Total revenue	1,976,240	2,062,548	86,308	1,513,693	1,642,381	128,688	
Other Financing Sources -							
Operating transfers in				30,000	30,000		
Total revenue and other							
financing sources	1,976,240	2,062,548	86,308	1,543,693	1,672,381	128,688	
Expenditures							
General government	1,282,310	1,101,193	181,117	-	-	-	
Public safety	263,918	262,378	1,540	1,707,133	1,407,904	299,229	
Public works	472,564	316,170	156,394	25,160	16,718	8,442	
Health and welfare	225,358	197,134	28,224	-	-	-	
Recreation and cultural	124,775	121,479	3,296	313,405	310,563	2,842	
Other expenditures				21,332	21,332		
Total expenditures	2,368,925	1,998,354	370,571	2,067,030	1,756,517	310,513	
Other Financing Uses - Operating							
transfers out	30,000	30,000					
Total expenditures and							
other financing uses	2,398,925	2,028,354	370,571	2,067,030	1,756,517	310,513	
Excess of Revenue and Other Financing Sources Over (Under) Expenditures and Other Financing							
Uses	(422,685)	34,194	456,879	(523,337)	(84,136)	439,201	
Fund Balances - January 1, 2003	1,993,815	1,993,815	-	1,048,050	1,048,050	-	
Residual Equity Transfer		4,237	4,237				
Fund Balances - December 31, 2003	\$ 1,571,130	\$ 2,032,246	\$ 461,116	\$ 524,713	\$ 963,914	\$ 439,201	



#### Notes to Financial Statements December 31, 2003

#### **Note I - Summary of Significant Accounting Policies**

The accounting policies of the Charter Township of Brandon (the "Charter Township") conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the significant accounting policies:

#### **Reporting Entity**

The Charter Township is governed by an elected seven-member Board of Trustees. As required by accounting principles generally accepted in the United States of America, these financial statements present the Charter Township of Brandon and its component unit. The component unit discussed below is included in the Charter Township's reporting entity because of the significance of the operational or financial relationship with the Charter Township.

The Brandon-Ortonville Joint Fire Authority is governed by a four-member advisory board. The Fire Authority provides fire protection for the Charter Township of Brandon and the Village of Ortonville. Two of the advisory members are selected by the Charter Township. The Charter Township controls the property tax levy that funds the Fire Authority and approves the annual budget along with the Village of Ortonville; therefore, the Fire Authority is fiscally dependent on the Charter Township. The Fire Authority is reported in a separate component unit column in the combined financial statements to emphasize that it is legally separate from the Charter Township. Complete financial statements of the Fire Authority can be obtained at their administrative offices at 53 South Street, Ortonville, Michigan.

In addition, the Brandon Township Treasurer holds the cash and investments of the Brandon Public Library. This is a separate legal entity with separately issued financial statements. The Charter Township does not control appointment to its governing board, nor is the Library fiscally dependent on the Charter Township. The cash and investments of the Library are included in the Charter Township's Trust and Agency Fund.

#### **Fund Accounting**

The accounts of the Charter Township are organized on the basis of funds and an account group, each of which is considered a separate accounting entity. The various funds are grouped, in the combined financial statements in this report, into generic fund types in two broad fund categories as follows:



# Notes to Financial Statements December 31, 2003

#### Note I - Summary of Significant Accounting Policies (Continued)

#### **Governmental Funds**

**General Fund** - The General Fund contains the records of the ordinary activities of the Charter Township that are not accounted for in another fund. General Fund activities are financed by revenue from general property taxes, state-shared revenue, and other sources.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of earmarked revenue or financing activities requiring separate accounting because of legal or regulatory provisions.

**Debt Service Funds** - Debt Service Funds are used to account for the annual payment of principal, interest, and expenses in connection with certain long-term debt other than debt payable from the operations of an Enterprise Fund.

#### **Fiduciary Fund**

**Trust and Agency Funds** - The Trust and Agency Funds are used to account for assets held by the Charter Township in a trustee capacity or as an agent for individuals, organizations, other governments, or other funds. The funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations.

#### **Basis of Accounting**

All funds and the component unit utilize the modified accrual basis of accounting. Modifications in such method from the accrual basis are as follows:

a. Property taxes and other revenue that are both measurable and available for use to finance operations are recorded as revenue when earned. Other revenue is recorded when received.

Properties are assessed as of December 31. The related property taxes are billed and become a lien on December 1 of the following year and are due on February 14, with the final collection date of February 28 before they are added to the county tax rolls.

Property taxes billed during the month of December will be used to finance the following year's operations. As such, these taxes are recorded as deferred tax revenue in each respective fund at December 31.



# Notes to Financial Statements December 31, 2003

#### Note I - Summary of Significant Accounting Policies (Continued)

- b. Noncurrent receivables, such as special assessments, are recorded at full value, and deferred revenue is recorded for the portion not available for use to finance operations as of year end.
- c. Interest income on special assessments receivable is not accrued until its due date.
- d. Interest on bonded indebtedness and other long-term debt is not recorded as an expenditure until its due date.
- e. Payments for inventoriable types of supplies are recorded as expenditures at the time of purchase.
- f. Normally, expenditures are not divided between years by the recording of prepaid expenses. The prepaid expenses recorded in the General Fund represent advance payment for 2004 expenses.
- g. The noncurrent portion of accumulated sick and vacation pay liabilities is reflected in the General Long-term Debt Account Group.

**Fixed Assets** - Fixed asset purchases are recorded as expenditures in the governmental funds and no complete General Fixed Assets Account Group is maintained.

**Long-term Liabilities** - Long-term liabilities expected to be financed from governmental funds are accounted for in the General Long-term Debt Account Group, not in the governmental funds.

The General Long-term Debt Account Group is not a fund and does not involve the measurement of results of operations.

**Investments** - Investments are recorded at fair value.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

Other accounting policies are disclosed in other notes to the financial statements.



# Notes to Financial Statements December 31, 2003

#### **Note 2 - Deposits and Investments**

The Charter Township's cash and investments are classified by Governmental Accounting Standards Board Statement Number 3 in the following categories:

Bank deposits (checking accounts, savings accounts, and certificates	
of deposit)	\$ 6,915,200
Bank investment pools	 956,182

Total \$ 7,871,382

#### **Deposits**

The above deposits were reflected in the accounts of the bank (without recognition of checks written but not yet cleared or of deposits in transit) at approximately \$7,300,000. Of that amount, approximately \$404,000 was covered by federal depository insurance and the remainder was uninsured and uncollateralized. The Charter Township believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the Charter Township evaluates each financial institution with which it deposits Charter Township funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

#### **Investments**

The Charter Township is authorized by Michigan Public Act 20 of 1943 (as amended) to invest surplus monies (of nonpension funds) in U.S. bonds and notes, certain commercial paper, U.S. government repurchase agreements, bankers' acceptances and mutual funds, and investment pools that are composed of authorized investment vehicles. To the extent that cash from various funds has been pooled in an investment, related investment income is allocated to each fund based on relative participation in the pool, except that the Trust and Agency Fund's investment earnings are allocated to the General Fund.

The Charter Township's investments at December 31, 2003 consisted of bank investment pools. There was \$956,182 invested in such funds at December 31, 2003. Investments under the bank investment pools are regulated by the Michigan Banking Act. Investments are normally categorized to give an indication of the level of risk assumed by the Charter Township; however, the bank investment pools are not categorized because they are not evidenced by securities that exist in physical or book-entry form. The Charter Township believes that the investment in these funds complies with the investment authority noted above.



# Notes to Financial Statements December 31, 2003

#### **Note 2 - Deposits and Investments (Continued)**

#### **Component Unit**

The cash and investments of the component unit represent cash deposits in the bank and bank investment pools. The deposits were reflected in the accounts of the bank (without recognition of checks written but not yet cleared or of deposits in transit) at approximately \$2,316,000, of which approximately \$157,000 was covered by federal depository insurance and the remainder was uninsured. The component unit's investments at December 31, 2003 consisted of bank investment pools of \$805.

#### **Note 3 - Interfund Receivables**

The interfund receivables at December 31, 2003 consisted solely of amounts due from the Trust and Agency Fund to the General Fund, Special Revenue Funds, Debt Service Funds, and component unit.

#### Note 4 - Long-term Debt

Long-term debt of the Charter Township consists of the following:

	Prior	Current	Current
	Year	Year	Year
	Balance	Changes	Balance
1998 Library Building General Obligation			
Unlimited Tax Bonds, bearing interest			
from 4.2 percent to 4.7 percent			
through 2017	\$ 3,635,000	\$ (130,000)	\$ 3,505,000
2002 Special Assessment Bonds, bearing			
interest at 5.3 percent through 2005	99,000	(24,000)	75,000
Personal property taxes	33,400	-	33,400
Employee-compensated absences	7,227	(3,798)	3,429
Total	\$ 3,774,627	<u>\$ (157,798)</u>	\$ 3,616,829

Personal property taxes represent the estimated liability to paid to the utility companies that are currently contesting their assessment.



# Notes to Financial Statements December 31, 2003

#### **Note 4 - Long-term Debt (Continued)**

The employee-compensated absences represent the estimated liability to be paid to Charter Township employees under the Charter Township's vacation pay policy, net of the portion that is estimated will be paid currently. Under the Charter Township's policy, employees earn vacation time based on time of service with the Charter Township.

The special assessment bonds represent the financing of public improvements that benefit specific districts; these districts are specifically assessed, at least in part, for the cost of improvements. At December 31, 2003, the Charter Township has approximately \$19,500 set aside in Debt Service Funds for repayment of these bonds. In addition, there is approximately \$60,200 of special assessments in the Debt Service Funds receivable in the future; the amount of receivables delinquent at December 31, 2003 is not significant.

The annual principal and interest payments are as follows:

		Library		Special	
		Building	A	ssessment	
		Debt		Debt	
2004	\$	299,750	\$	28,975	
2005	•	308,135	·	27,650	
2006		315,845		26,325	
2007		317,983		-	
2008		319,695		-	
2009		320,983		-	
2010		321,845		-	
2011		322,283		-	
2012		322,175		-	
2013		321,486		-	
2014		325,121		-	
2015		327,925		-	
2016		329,988		-	
2017		331,375		-	
2018		327,200			
Total	\$	4,811,789	\$	82,950	

Long-term debt of the Fire Authority represents \$6,905 in compensated absences and \$26,700 in personal property taxes related to the utility tax appeals.



# Notes to Financial Statements December 31, 2003

#### Note 4 - Long-term Debt (Continued)

#### **Interest**

Total interest incurred by the Charter Township for the year ended December 31, 2003 approximated \$161,000.

#### **Note 5 - Budget Information**

The annual budget is prepared by the Charter Township supervisor and adopted by the Charter Township Board; subsequent amendments are approved by the Charter Township Board. Unexpended appropriations lapse at year end; encumbrances are not included as expenditures. The amount of encumbrances outstanding at December 31, 2003 has not been calculated. During the current year, the budget was amended in a legally permissible manner.

The budget has been prepared in accordance with accounting principles generally accepted in the United States of America.

The budget statement (combined statement of revenue, expenditures, and changes in fund balances - budget and actual - General and Special Revenue Fund types) is presented on the same basis of accounting used in preparing the adopted budget.

The budget has been adopted on an activity basis; expenditures at this level in excess of amounts budgeted are a violation of Michigan law. A comparison of actual results of operations to the General Fund and Special Revenue Funds as adopted by the Charter Township Board is included in the additional information. There were no significant budget overruns noted.

#### **Note 6 - Postemployment Benefits**

The Charter Township provides health care benefits to all full-time employees with over 20 years of continuous service upon retirement, in accordance with Charter Township policy. Currently, two Charter Township retirees are eligible. The Charter Township includes pre-Medicare retirees and their dependents in its insured health care plan, with no contribution required by the participant. The Charter Township purchases Medicare supplemental insurance for retirees eligible for Medicare. Expenditures for postemployment health care benefits are recognized as the insurance premiums become due; during the year, this amounted to approximately \$11,000. In addition, the Fire Authority (component unit) offers postemployment benefits; the cost amounted to approximately \$11,000 during the year for the one eligible retiree.



# Notes to Financial Statements December 31, 2003

#### **Note 7 - Defined Contribution Pension Plan**

The Charter Township provides pension benefits to all of its full-time employees through a defined contribution plan. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Employees are eligible to participate after 90 days of employment. As established by the Charter Township Board, the Charter Township contributes 12 percent of employees' gross earnings. In accordance with these requirements, the Charter Township contributed approximately \$142,000 during the current year. The Charter Township's contributions for each employee (plus interest allocated to the employee's account) are fully vested immediately.

#### **Note 8 - Risk Management**

The Charter Township of Brandon is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Charter Township has purchased commercial insurance for workers' compensation and employee medical claims, and participates in the state pool program of the Michigan Municipal Risk Management Authority for claims relating to property loss, torts, and errors and omissions. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal Risk Management Authority state pool program operates as a common risk-sharing management program. Member premiums are used to purchase excess insurance, which is partly underwritten by the Authority.

#### **Note 9 - Construction Code Fees**

The Charter Township oversees building construction, in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The Charter Township charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the current year activity and cumulative shortfall since January I, 2000 is as follows:

Shortfall at January 1, 2003	\$ (113,999)
Building permit revenue (2003) Related expenses - Direct costs (2003)	 127,065 (207,291)
Shortfall at December 31, 2003	\$ (194,225)



# Notes to Financial Statements December 31, 2003

#### **Note 10 - Upcoming Reporting Change**

For the year beginning January I, 2004, the Charter Township plans to adopt GASB Statement No. 34. This will dramatically revise the information being reported in these financial statements. Governmental activities will report information by individually significant fund, as well as in total on the full accrual basis of accounting. Information is not available to present pro forma data that would show the effect of this future change.



# **Additional Information**







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To the Board of Trustees Charter Township of Brandon Oakland County, Michigan

We have audited the general purpose financial statements of the Charter Township of Brandon for the year ended December 31, 2003. Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The additional information listed in the table of contents is presented for the purpose of additional analysis and is not a required part of the general purpose financial statements of the Charter Township of Brandon. The combining balance sheet for the Fire Authority component unit does not include the General Fixed Assets Account Group, which should be included to conform with accounting principles generally accepted in the United States of America. This information has been subjected to the procedures applied in the audit of the general purpose financial statements and, in our opinion, except for the omission of the General Fixed Assets Account Group, is fairly stated in all material respects in relation to the general purpose financial statements taken as a whole.

Plante & Moran, PLLC

April 16, 2004



#### General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual Year Ended December 31, 2003

	Prior Year Actual	Current Year Budget	Current Year Actual	Variance Favorable (Unfavorable)
			7100001	. (************************************
Revenue				
Property taxes:				
Real and personal property taxes	\$ 402,262	\$ 405,000	\$ 447,588	\$ 42,588
Trailer park fees	5,253	5,200	5,228	28
Interest, penalties, and other	5,884	26,592	102	(26,490)
Total property taxes	413,399	436,792	452,918	16,126
Licenses and permits:				
Building permits	135,352	66,500	127,815	61,315
Other	7,623	8,597	9,878	1,281
Total licenses and permits	142,975	75,097	137,693	62,596
Federal sources - Community				
Development Block Grant	39,999	47,577	44,706	(2,871)
State revenue sharing	1,197,471	1,233,640	1,113,448	(120,192)
Charges for services:				
Planning review, split, and appeal fees	7,140	6,200	6,471	271
Copy fees, maps, and books	901	225	704	479
Total charges for services	8,041	6,425	7,175	750
Grants and donations	5,007	-	500	500
Interest	88,129	70,000	80,590	10,590
Other revenue	105,004	106,709	225,518	118,809
Total revenue	2,000,025	1,976,240	2,062,548	86,308



#### General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual (Continued) Year Ended December 31, 2003

		Prior		Current		Current		Variance	
		Year		Year		Year	Fa	avorable	
		Actual		Budget		Actual	(Un	favorable)	
Expenditures									
General government:									
Legislative - Trustee expenses	\$	19,883	\$	27,733	\$	23,597	\$	4,136	
Supervisor	Ψ	107,918	Ψ	129,738	Ψ	129,738	Ψ	-	
Elections		51,352		28,683		22,540		6,143	
Assessor		30,875		42,950		33,311		9,639	
Clerk		146,411		163,002		154,811		8,191	
Board of Review		2,181		3,500		2,608		892	
Treasurer		126,524		136,169		123,951		12,218	
Town Hall building and grounds		100,396		102,100		64,691		37,409	
Professional services		50,148		54,430		50,715		3,715	
Shared equipment		56,869		52,700		41,962		10,738	
Insurance and bonds		28,537		55,000		31,852		23,148	
Fringe benefits and other functions		417,607		486,305		421,417		64,888	
Total general government		1,138,701		1,282,310	ı	,101,193		181,117	
Public safety:									
Building inspection		189,149		202,143		207,292		(5,149)	
Ordinance enforcement		3,651		8,500		4,602		3,898	
Planning commission		44,258		44,700		44,197		503	
Appeal board		6,011		8,575		6,287		2,288	
Total public safety		243,069		263,918		262,378		1,540	
Public works:									
BAF septic		9,684		_		6,522		(6,522)	
Roads and streets		347,223		453,564		293,297		160,267	
Drains		689		1,000		1,198		(198)	
Street lighting		15,108		18,000		15,153		2,847	
Total public works		372,704		472,564		316,170		156,394	



#### General Fund Schedule of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual (Continued) Year Ended December 31, 2003

	Prior Year	Current Year	Current Year	Variance Favorable	
	Actual	Budget	Actual	(Unfavorable)	
Expenditures (Continued)					
Health and welfare:					
Senior citizens	\$ 65,230	\$ 99,131	\$ 74,909	\$ 24,222	
Community center	3,708	9,500	2,886	6,614	
Senior van	59,378	69,150	68,027	1,123	
Community development	16,520	47,577	51,312	(3,735)	
Total health and welfare	144,836	225,358	197,134	28,224	
Recreation and cultural	117,550	124,775	121,479	3,296	
Total expenditures	2,016,860	2,368,925	1,998,354	370,571	
Other Financing Uses - Operating					
transfers to other funds	30,000	30,000	30,000		
Total expenditures and other financing uses	2,046,860	2,398,925	2,028,354	370,571	
Excess of Revenue Over (Under) Expenditures and Other Financing					
Uses	(46,835)	(422,685)	34,194	456,879	
Fund Balance - Beginning of year	2,040,650	1,993,815	1,993,815	-	
Residual Equity Transfer			4,237	4,237	
Fund Balance - End of year	\$1,993,815	\$ 1,571,130	\$2,032,246	\$ 461,116	



#### Special Revenue Funds Combining Balance Sheet December 31, 2003

	Police	Public Improvemen Revolving	Seymour t Lake Cemetery	Recreation	Total		
	-	<u> </u>			•		
Assets							
Cash and investments	\$ 1,005,116	\$ -	\$ 29,141	\$ 125,302	\$ 1,159,559		
Receivables - Taxes	661,455	-	-	-	661,455		
Due from other funds	577,761	-	-	-	577,761		
Prepaid expenses and other			191		191		
Total assets	\$ 2,244,332	<u>\$</u> -	\$ 29,332	<u>\$ 125,302</u>	\$ 2,398,966		
Liabilities and Fund Balances							
Liabilities							
Accounts payable	\$ 160,698	\$ -	\$ -	\$ 7,193	\$ 167,891		
Deferred revenue	1,239,216	-	<u> </u>	27,945	1,267,161		
Total liabilities	1,399,914	-	-	35,138	1,435,052		
Fund Balances - Unreserved							
Designated	313,953	-	15,730	10,500	340,183		
Undesignated	530,465		13,602	79,664	623,731		
Total fund balances	844,418		29,332	90,164	963,914		
Total liabilities and fund							
balances	\$ 2,244,332	<u>\$</u> -	\$ 29,332	\$ 125,302	\$ 2,398,966		



# Special Revenue Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Police Fund Year Ended December 31, 2003

		Prior	Current		(	Current	Variance		
		Year		Year		Year	<b>Favorable</b>		
	Actual			Budget		Actual	(Unfavorable)		
Revenue									
Property taxes	\$	1,458,326	\$	1,132,018	\$	1,203,526	\$	71,508	
Liquor license fees		3,394		1,800		3,425		1,625	
Court fines		22,469		12,000		24,108		12,108	
Interest		36,951		15,000		28,008		13,008	
Other		26,621		30,000		27,352		(2,648)	
Total revenue		1,547,761		1,190,818		1,286,419		95,601	
Expenditures - Public safety									
Contracted wages		1,336,282		1,650,852		1,395,742		255,110	
Other current services	-	10,865		56,281		12,162		44,119	
Total expenditures		1,347,147		1,707,133		1,407,904		299,229	
Excess of Revenue Over (Under)		200 (14		/E1/ 21E\		(121.405)		204 020	
Expenditures		200,614		(516,315)		(121,485)		394,830	
Fund Balance - Beginning of year		765,289		965,903	_	965,903			
Fund Balance - End of year	\$	965,903	\$	449,588	\$	844,418	\$	394,830	



# Special Revenue Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Public Improvement Revolving Fund Year Ended December 31, 2003

	Prior Year Actual			Current Year Budget	Current Year Actual		Variance Favorable (Unfavorable)	
Revenue	\$	-	\$	-	\$	-	\$	-
Expenditures - Other expenditures		1,139		21,332		21,332		
Excess of Expenditures Over Revenue		(1,139)		(21,332)		(21,332)		-
Fund Balance - Beginning of year		22,471		21,332		21,332		
Fund Balance - End of year	\$	21,332	\$		\$		\$	



# Special Revenue Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Seymour Lake Cemetery Fund Year Ended December 31, 2003

	Prior Year Actual		Current Year Budget		Current Year Actual	F	ariance avorable favorable)
Revenue - Sale of lots	\$ 1,676	\$	500	\$	2,800	\$	2,300
Other Financing Sources - Operating transfers in from General Fund	 30,000		30,000		30,000		
Total revenue and other financing sources	31,676		30,500		32,800		2,300
Expenditures - Public works							
Wages	10,697		8,410		8,410		-
Other current services	 32,264		16,750		8,308		8,442
Total expenditures	 42,961		25,160		16,718	_	8,442
Excess of Revenue and Other Financing Sources Over (Under)							
Expenditures	(11,285)		5,340		16,082		10,742
Fund Balance - Beginning of year	 24,535		13,250		13,250	_	
Fund Balance - End of year	\$ 13,250	\$	18,590	\$	29,332	\$	10,742



# Special Revenue Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Recreation Fund Year Ended December 31, 2003

	Prior Year		(	Current Year		Current Year	Variance Favorable			
	Actual			Budget		Actual	(Unfavorable)			
Revenue										
Grants and donations Recreation program fees and	\$	26,500	\$	16,500	\$	16,500	\$	-		
other user charges		313,991		284,675		316,370		31,695		
Discount ticket sales		19,891		20,000		18,974		(1,026)		
Interest		1,469		1,200		1,318		118		
Miscellaneous		1,730	_							
Total revenue		363,581		322,375		353,162		30,787		
Expenditures										
Salaries and fringes		2,720		2,000		3,723		(1,723)		
Recreation programs		286,584		272,725		262,895		9,830		
Discount tickets		20,239		19,800		18,656		1,144		
Other		14,345		13,830		21,948		(8,118)		
Promotions		5,598		5,050		3,341		1,709		
Total expenditures		329,486		313,405		310,563		2,842		
Excess of Revenue Over										
Expenditures		34,095		8,970		42,599		33,629		
Fund Balance - Beginning of year		13,470		47,565		47,565				
Fund Balance - End of year	<u>\$</u>	47,565	\$	56,535	\$	90,164	\$	33,629		



#### Debt Service Funds Combining Balance Sheet December 31, 2003

	Huff Lake/								
	Lit	orary Debt	La	ke Louise	Wa	alnut Hills	Total		
Assets									
Cash and investments	\$	113,986	\$	-	\$	19,535	\$	133,521	
Receivables: Taxes		120,269		_		_		120,269	
Special assessments		-		-		60,205		60,205	
Due from other funds		105,043						105,043	
Total assets	<u>\$</u>	339,298	<u>\$</u>		<u>\$</u>	79,740	<u>\$</u>	419,038	
Liabilities and Fund Balances									
Liabilities - Deferred revenue	\$	225,312	\$	-	\$	60,205	\$	285,517	
Fund Balances - Unreserved -									
Undesignated		113,986				19,535		133,521	
Total liabilities and									
fund balances	\$	339,298	\$		\$	79,740	\$	419,038	



#### Debt Service Funds Statement of Revenue, Expenditures, and Changes in Fund Balance - Library Debt Year Ended December 31, 2003

	Prior Year Actual	Current Year Actual
Revenue Property taxes Interest	\$ 291,746 4,955	\$ 227,920 <u>3,427</u>
Total revenue	296,701	231,347
<b>Expenditures</b> - Debt service - Principal and interest	270,670	285,630
Excess of Revenue Over (Under) Expenditures	26,031	(54,283)
Fund Balance - Beginning of year	142,238	168,269
Fund Balance - End of year	\$ 168,269	\$ 113,986



#### Debt Service Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Huff Lake/Lake Louise Year Ended December 31, 2003

	Prior Year Actual	Current Year Actual		
Revenue Special assessments Interest	\$ 1,763 101	\$ - 		
Total revenue	1,864	18		
Expenditures - Debt service - Principal and interest	17,365			
Excess of Revenue Over (Under) Expenditures	(15,501)	18		
Fund Balance - Beginning of year	19,720	4,219		
Residual Equity Transfer		(4,237)		
Fund Balance - End of year	\$ 4,219	\$ -		



#### Debt Service Funds Statement of Revenue, Expenditures, and Changes in Fund Balance Walnut Hills Year Ended December 31, 2003

		Prior Year Actual		Current Year Actual
Revenue				
Special assessments Interest	\$ 	54,255 1,332	<b>\$</b>	12,026 515
Total revenue		55,587		12,541
Other Financing Sources - Proceeds from long-term debt		99,000		
Total revenue and other financing sources		154,587		12,541
Expenditures Construction costs		114,498		
Debt service - Interest		3,848		- 29,247
Total expenditures		118,346		29,247
Excess of Revenue and Other Financing Sources Over				
(Under) Expenditures		36,241		(16,706)
Fund Balance - Beginning of year	_			36,241
Fund Balance - End of year	<u>\$</u>	36,241	<u>\$</u>	19,535



### Trust and Agency Funds Combining Balance Sheet December 31, 2003

			Cable		Tax						
	Library	Co	mmission	(	Collection	F	ayroll	E	Escrow	_	Total
Assets  Cash and cash equivalents  Due from other governmental units	\$ 323,372 2,340	\$	109,944	\$	4,080,924	\$	1,589 <u>-</u>	\$	163,070 <u>-</u>	\$	4,678,899 2,340
Total assets	\$ 325,712	\$	109,944	<u>\$</u>	4,080,924	\$	1,589	\$	163,070	\$	4,681,239
Liabilities											
Due to other governmental units	\$ 325,118	\$	109,944	\$	2,249,649	\$	-	\$	-	\$	2,684,711
Due to other funds	-		-		911,064		-		-		911,064
Due to component unit	-		-		920,211		-		-		920,211
Accrued liabilities	 594			_		_	1,589		163,070	_	165,253
Total liabilities	\$ 325,712	\$	109,944	\$	4,080,924	\$	1,589	\$	163,070	\$	4,681,239



#### Component Unit Brandon-Ortonville Joint Fire Authority Combining Balance Sheet December 31, 2003

	Fire Operating Fund	Fire Equipment and Housing Fund	General Long-term Debt Account Group	Total
Assets				
Cash and cash equivalents Receivables - Taxes Due from primary government Amount to be provided for retirement of general long-term debt	\$ 1,201,554 753,380 691,296	\$ 1,115,538 249,475 228,915	\$ 33,605	\$ 2,317,092 1,002,855 920,211 33,605
Total assets	\$ 2,646,230	\$ 1,593,928	\$ 33,605	\$ 4,273,763
Liabilities and Fund Equity				
Liabilities				
Accounts payable	\$ 25,979	\$ 90,805	\$ -	\$ 116,784
Deferred revenue	1,444,675	478,390	-	1,923,065
Accrued liabilities	134	-	-	134
Long-term debt			33,605	33,605
Total liabilities	1,470,788	569,195	33,605	2,073,588
Fund Equity - Unreserved				
Designated for subsequent year's expenditures	77,324	1,006,821	-	1,084,145
Designated for ambulance operations	180,308	-	-	180,308
Designated for public relations	-	10,495	-	10,495
Undesignated	917,810	7,417		925,227
Total fund equity	1,175,442	1,024,733		2,200,175
Total liabilities and fund equity	\$ 2,646,230	\$ 1,593,928	\$ 33,605	\$ 4,273,763



Component Unit Brandon-Ortonville Joint Fire Authority Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Fire Operating Fund Year Ended December 31, 2003

	Prior Year Actual	Current Year Budget	Current Year Actual	Variance Favorable (Unfavorable)		
Revenue						
Property taxes	\$ 1,259,249	\$ 1,408,669	\$ 1,465,423	\$ 56,754		
Interest	36,979	33,000	30,568	(2,432)		
Charges and fees	146,441	135,000	155,766	20,766		
Other	18,203	6,500	11,980	5,480		
Total revenue	1,460,872	1,583,169	1,663,737	80,568		
Expenditures						
Salaries and wages	827,120	924,814	965,584	(40,770)		
Fringe benefits	295,092	347,100	285,972	61,128		
Insurance - Building and equipment	32,591	40,500	32,009	8,491		
Utilities	19,343	26,500	19,392	7,108		
Repair and maintenance	37,997	44,550	34,572	9,978		
Training	16,081	16,500	15,413	1,087		
MTT refunds	-	800	-	800		
Capital outlay	65,653	25,000	27,821	(2,821)		
Other expenditures	106,977	469,625	189,178	280,447		
Total expenditures	1,400,854	1,895,389	1,569,941	325,448		
Excess of Revenue Over (Under)						
Expenditures	60,018	(312,220)	93,796	406,016		
Fund Balance - Beginning of year	1,021,628	1,081,646	1,081,646			
Fund Balance - End of year	\$ 1,081,646	\$ 769,426	\$ 1,175,442	\$ 406,016		



#### Component Unit Brandon-Ortonville Joint Fire Authority Statement of Revenue, Expenditures, and Changes in Fund Balance Budget and Actual - Fire Equipment and Housing Fund Year Ended December 31, 2003

		Prior	ır Year		Current Year Actual		Variance Favorable (Unfavorable)	
		Year						
		Actual						
Revenue								
Property taxes	\$	416,988	\$	465,146	\$	506,400	\$	41,254
Interest income		16,487		9,100		20,932		11,832
Other		31,181		358,900	_	10,700		(348,200)
Total revenue		464,656		833,146		538,032		(295,114)
Expenditures								
Repair and replacement		31,319		1,018,500		213,796		804,704
Capital outlay		60,712		297,000		73,863		223,137
Other expenditures		9,202		8,150		9,931		(1,781)
Total expenditures		101,233		1,323,650		297,590		1,026,060
Excess of Revenue Over (Under) Expenditures		363,423		(490,504)		240,442		730,946
Fund Balance - Beginning of year		420,868		784,291		784,291		
Fund Balance - End of year	<u>\$</u>	784,291	<u>\$</u>	293,787	\$	1,024,733	\$	730,946







April 16, 2004

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Board of Trustees Charter Township of Brandon 395 Mill Street Ortonville, MI 48462

#### Dear Board Members:

We recently completed the audit of the financial statements of the Charter Township of Brandon for the year ended December 31, 2003. In addition to the audit report, we offer the following comments for your consideration:

#### STATE FUNDING OVERVIEW

The Township has and will continue to feel the effects of the slow down in the State's economy. Because of slower than anticipated growth in the State's sales tax collections (the sole source of revenue sharing payments to local units of government) and the State's budget problems which have resulted in additional appropriation reductions to the revenue sharing line item in the State's budget, revenue sharing payments for the State's last couple of years were less than originally projected.

With the major changes in revenue sharing occurring, we realize that the Township is regularly seeking information on projected future revenue sharing payments. To assist the Township in projecting state shared revenue payments, the Michigan Department of Treasury website is located at http://www.treas.state.mi.us/apps/findrevshareinfo.asp.

#### OVERVIEW OF THE TOWNSHIP'S FINANCIAL CONDITION

Again this year, the financial health of the Township's General Fund appears to be good. This is commendable, given the reductions in state shared revenue and the increases in health care costs and general liability insurance. An adequate level of fund balance allows the Township to weather temporary revenue reductions or unforeseen costs without disrupting the level of services provided to citizens. As you are aware, the year 2004 may see further reductions in state shared revenue, as well as continued health care cost increases. A long-range view of revenues and expenditures should be considered and frequently monitored to ensure that current decisions have the intended long-term impact. We are available to assist in this review as needed.

#### INTERNAL CONTROL CONSIDERATIONS

During the audit, we noted the following regarding the internal control structure:

#### Cash and investments:

It is our understanding that the Township policy provides that only the Township Treasurer may set up new cash accounts, however, either the Treasurer or the Deputy Treasurer may set up investment accounts. We suggest that the policy be made consistent for each of these types of assets.



#### Accounts payable/Disbursements:

 A formal policy should be used for the approval of new vendors within the accounts payable system. Currently, new vendors are created within the system when an approved invoice is received and the computer system does not recognize the vendor. In addition, the vendor listing should be reviewed on a periodic basis in order to ensure all of the vendors are proper.

#### Payroll:

- The Township uses numerous pay periods for different groups of employees. The Township
  may want to simplify the process by using the same methods for all in order to reduce payroll
  processing and preparation costs.
- We noted that the payroll calculations/journal entry is not reviewed prior to transmitting the data to Paychex. In addition, all payroll journals should be organized and filed in order to provide support for the entry.
- During our testing, it was noted that the wage chart for pay call firemen was not maintained by the payroll department in order to verify the wages when processing payroll and recalculating the wages. Since year end fieldwork, this suggestion has been implemented.

#### Other Miscellaneous Items:

- Manual journal entries are prepared and posted by the bookkeeper. Even though they are
  initiated by either the department heads or bookkeeper, they are not reviewed prior to being
  posted into the General Ledger system. We recommend that journal entry forms include an
  "approved by" line that would signify that the entries were reviewed, as well as a description of
  the entry.
- We noted that the budget for the Fire Authority's Equipment and Housing Fund was set based on major projects, instead of the fiscal year revenues and expenditures. We recognize that it is an important perspective to plan major projects on a total basis, however, it is important to add to that analysis an estimate of how the project will fit into the Authority's fiscal year. This will allow the project to be integrated into the accounting system and monitored during each year in addition to the total project lifespan. This will help ensure that the Authority is in compliance with the budget act, as well as providing the necessary info to allow the management control over the project in its entirety.

#### **COMPUTER SECURITY ISSUES**

As mentioned in the prior year, organizations have become more reliant on computer technology to deliver core business processes, and therefore it is increasingly apparent that attention needs to be given to the security of our computer systems. While the private sector has been forced to devote significant resources to this area for a couple of years now, organizations in the public sector are beginning to see the need for similar attention. Items for consideration include the ability of employees to access or manipulate data or programs inappropriately, firewalls for Internet access points, and physical security/disaster recovery plans.

An organization's data assets are such that their loss or impaired usage can have devastating consequences. As a result, we strongly recommend that you assess your information systems and network environments and develop strategies to ensure that risks associated with down time, hacker intrusions and virus attacks are minimized in a secured environment. We believe it is prudent to assess your risk and implement security improvements to avoid the negative implications.



#### **MUNICIPAL FINANCE ACT – REMINDER**

The Municipal Finance Act was amended during 2001. Beginning after March 2002, communities are now required to submit a filing once a year with the Michigan Department of Treasury. The old ten-day "exemption from prior approval" process has been eliminated and is replaced with this qualification process. This filing will serve as a pre-approval for the debt issuances. The current filing is due within six months of the Township's year end (June 30, 2004) and is good through the extended due date of the financial statement filings (June 30, 2005).

#### **GASB 34 - NEW REPORTING MODEL - REMINDER**

As we have discussed with you over the last several years, the Governmental Accounting Standards Board issued a new pronouncement that will change the presentation of governmental financial statements. The expected benefits of the new model include improved comparability of financial statements between communities, and a better matching of the current year's revenue sources to the full cost of services provided during that year. Some of the changes in the model include the following:

- A "Management's Discussion and Analysis" section
- Entity-wide financial statements (balance sheet and operating statement) prepared on a full accrual basis
- Capital assets and their related depreciation will be reported

As the Township nears the required implementation date of this new pronouncement, fiscal year beginning January 1, 2004, several changes to the Township's financial systems may be required. We understand that the Township has initiated procedures to obtain fixed asset information, including related depreciation. We encourage the Township to continue this task and, in addition, identify what other potential information needs to be gathered or processes that need to change in order to implement this new pronouncement.

We would like to thank you and your staff again this year for their cooperation and assistance they provided during the audit. If you have any questions, or would like to discuss these items further, please feel free to contact us at your convenience.

Yours truly,

**PLANTE & MORAN, PLLC** 

Lastie J. Pulner

Leslie J. Pulver

